



## Conference of the Speakers of the Parliaments of the EU

Brussels, 03 – 05/04/2011



**Parliamentary scrutiny of the Common Foreign and Security Policy (CFSP) and the Common Security and Defense Policy (CSDP)**

30/03/2011



FEDERAL PARLIAMENT OF BELGIUM

# **Conference of the Speakers of the Parliaments of the EU**

**Brussels, 4 – 5 April 2011**

**Topic: Parliamentary Scrutiny of the Common Foreign and Security Policy  
(CFSP) and Common Security and Defence Policy (CSDP)**

## **Presidency Proposal**

## **Compromise Proposal**

This draft compromise is attempting both to determine the highest common denominator and to overcome possible breaking points.

The draft compromise is seeking a balanced solution for four interrelated points of disagreement, namely:

- The ratio between the number of representatives of the national parliaments and that of the European Parliament ;
- The presidency of the parliamentary structure;
- The meetings' venue;
- The secretariat.

It is essential that the diversity of opinions existing both within the national parliaments and within the European Parliament can be sufficiently expressed and that the proposed mechanism allows the various points of view to be harmonised.

The most important breaking point between the various points of view expressed by parliaments is between the Community dimension and the intergovernmental dimension of the CFSP and the CSDP.

Since these two dimensions are essential components of this policy, they must be represented to a significant degree in the new parliamentary structure.

In addition, we start from the principle that the new interparliamentary forum must be workable. Both in order to ensure optimal functioning of the forum and to enable a maximum number of Parliaments to host the meeting, it is proposed that the parliamentary structure should not exceed the number of 150 members (including observers).

This is why we are proposing that the delegation of the European Parliament be larger than those of the individual national parliaments, but that the number of its representatives be reduced from 54 members (as indicated in the original proposal) to 27.

The national parliament delegations would also be reduced from 6 members (as was proposed by a large number of Parliaments) to 4. The European Parliament delegation would thus represent a quarter of the number of national parliament members (108).

Given the function of the new parliamentary forum, we have kept a reasonable ambition. The objective is to ensure the monitoring of the CFSP/CSDP from a parliamentary point of view (scrutiny) rather than to exercise true control over it, which would involve a power of sanction. The Parliamentary Conference fulfils above all an informative function, which, on the one hand, must enable the national parliaments to exert better control over their own governments with regard to the intergovernmental dimension of the CFSP and, on the other, must enable the European Parliament to exert its powers of oversight in the European institutional framework.

#### Proposal:

1. An Inter-parliamentary Conference for the Common Foreign and Security Policy (CFSP) and the Common Security and Defence Policy (CSDP) is set up. It is composed of delegations of the national Parliaments of the EU Member States and the European Parliament.
2. Each national parliamentary delegation shall consist of four members<sup>1</sup>.
3. The total number of delegates from the European Parliament shall not exceed one quarter<sup>2</sup> of the total number of members from the national parliaments.

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<sup>1</sup> i.e. 108 members representing the parliaments of the 27 Member States.

<sup>2</sup> i.e. 27 members representing the European Parliament.

4. Each national parliament of a candidate Member State and each European member country of NATO can delegate two observers (one per assembly for bicameral parliaments).
5. The Conference shall meet twice a year in the country that is holding the six-monthly Council Presidency or in the European Parliament in Brussels. The Presidency shall decide the matter. Extraordinary meetings shall be held when deemed necessary or urgent.
6. The meetings shall be presided over by the national Parliament of the Member State holding the rotating Council Presidency, in consultation with the troika and the European Parliament.
7. The High Representative for Foreign Affairs and Security Policy of the European Union shall be invited to the meetings of the Conference in order to set out the outlines and strategies of the common foreign and defence policy of the Union.
8. The Conference may express opinions.
9. The secretariat of the Conference shall be provided by the secretariat of COSAC, in which the parliaments of the troika countries and the European Parliament are represented.
10. The Conference shall approve its rules of procedure and working methods on the basis of the aforementioned principles.



FEDERAL PARLIAMENT OF BELGIUM

## **Conference of the Speakers of the Parliaments of the EU Brussels, 4 – 5 April 2011**

### **Proposal for the establishment of an inter-parliamentary scrutiny mechanism on Common Foreign and Security Policy (CFSP) and Common Security and Defence Policy (CSDP)**

The EU Speakers Conference will take place on 4 and 5 April 2011 in the Belgian Federal Parliament in Brussels.

Following the conclusions of the previous conference (Stockholm, 14-15 May 2011), the Belgian Presidency proposes the following regarding the organization of inter-parliamentary scrutiny of the Common Foreign and Security Policy (CFSP) and the Common Security and Defence Policy (CSDP).

The national Parliaments and the European Parliament are invited to bring forward their remarks to the Belgian Presidency no later than Monday **14 March 2011**.

On the basis of these remarks, the Belgian Presidency will draft a compromise text which it will submit to the EU Speakers Conference.

#### Proposal:

1. An Inter-parliamentary Conference for the Common Foreign and Security Policy (CFSP) and the Common Security and Defence Policy (CSDP) is set up. It is composed of delegations of the national Parliaments of the EU Member States and the European Parliament.

2. Each national parliamentary delegation shall consist of four members<sup>3</sup>.
3. The total number of delegates from the European Parliament shall not exceed one third<sup>4</sup> of the members of the Conference<sup>5</sup>.
4. Each national Parliament of a candidate Member State may be represented by an observer.
5. The Conference shall have its seat in the European Parliament in Brussels. Meetings shall be organized twice a year in Brussels or in the country holding the rotating Council Presidency. Extraordinary meetings shall be held when deemed necessary or urgent.
6. The meetings shall jointly be presided over by the national Parliament of the Member State holding the rotating Council Presidency and the European Parliament.
7. The High Representative for Foreign Affairs and Security Policy of the European Union shall be invited to the meetings of the Conference in order to set out the outlines and strategies of the common foreign and defence policy of the Union.
8. The Conference may express opinions.
9. The secretariat of the Conference shall be provided by the European Parliament.
10. The Conference shall approve its rules of procedure and working methods on the basis of the aforementioned principles.

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<sup>3</sup> I.e. 108 members representing the parliaments of the 27 Member States.

<sup>4</sup> I.e. 54 members representing the European Parliament.

<sup>5</sup> I.e. a total of 162 members.



FEDERAL PARLIAMENT OF BELGIUM

**Conference of the Speakers of the Parliaments of the EU**

**Brussels, 4 – 5 April 2011**

**Topic: Parliamentary Scrutiny of the Common Foreign and Security Policy (CFSP)**  
**and Common Security and Defence Policy (CSDP)**

**Overview of the Responses to the Belgian Presidency Proposal**

On 25 February 2011, the Belgian Presidency proposal relating to the parliamentary scrutiny of the CFSP and the CSDP was forwarded to the national parliaments and the European Parliament. In that correspondence, the members were requested to transmit their observations and amendments to the Presidency by 14 March 2011.

On 23 March 2011, formal and informal responses had arrived from the following assemblies:

Spain (Senado),	Cyprus,
Belgium (Chambre des représentants and Sénat),	Bulgaria,
Austria (Nationalrat and Bundesrat),	Estonia,
Finland,	France (Sénat),
Poland, (Senat and Sejm),	Hungary,
Ireland (Dáil Éireann and Senead Éireann),	Latvia,
Italy (Camera dei Deputati and Senato),	Lithuania,
Netherlands (Eerste Kamer and Tweede Kamer),	Luxembourg,
Czech Republic (Poslanecká Snemovna and Senát),	Greece,

United Kingdom (Commons and Lords),

Portugal,

Sweden,

European Parliament

The following 11 assemblies have not made their point of view known: Germany (Bundestag and Bundesrat), Denmark, Spain (Congreso de los Diputados), France (Assemblée nationale), Malta, Romania (Camera Deputatilor and Senat), Slovakia and Slovenia (Drzavni Zbor and Drzavni Svet).

This overview lists the points on which there is a consensus as well as those on which there are different views. However, proposals that are supported by only one parliamentary assembly are not included in this note.

**a. General Observations**

The Conference of the Speakers of the Parliaments of the European Union proceeds to establish a European Interparliamentary Conference on Foreign Affairs, Security and Defence.

The Conference will replace the Conference of Foreign Affairs Committee Chairs (COFACC) and the Conference for Chairs of Parliamentary Defence Committees (CODAC).

The Conference will work in close collaboration with the Conference of Community and European Affairs Committees of Parliaments of the European Union (COSAC).

**b. Scope of the Conference**

The purpose of the Conference will be to examine all matters concerning the Common Foreign and Security Policy and the Common Security and Defence Policy.

The High Representative for Foreign Affairs and Security Policy will submit a report to the Conference on the CFSP and the CSDP. The President of the European Council, the members of the national governments, the European Commission, the European External Action Service, the Council and any other relevant body for these matters may also be heard.



The Conference may express opinions and adopt conclusions. These are not binding on the Parliaments of the European Union.

**c. Composition of delegations**

The Conference shall consist of delegations from the national parliaments of the European Union and the European Parliament. Each delegation shall consist of six members. In bicameral systems, each assembly shall designate three members.

This proposal is supported by nineteen parliamentary assemblies: Austria (2), Bulgaria, Czech Republic (2), France (Sénat), Hungary, Latvia, Lithuania, Luxembourg, Netherlands (2), Poland (Senat), Portugal, Spain (Senado), Ireland (2) and the United Kingdom (2).

***Minority Viewpoint 1:***

The delegation of each national parliament shall consist of four members and that of the European Parliament of fifty-four members.

This proposal is supported by three parliamentary assemblies: Belgium (2) and the European Parliament. The parliament of Italy (2) supports a similar position but recommends a lower number of representatives of the European parliament.

**d. Delegation members**

Each Parliament shall compose its delegation according to its own rules. The delegation shall preferably consist of members who are specialists in foreign affairs, defence and European affairs.

This proposal is supported by eight parliamentary assemblies: France (Sénat), Lithuania, Portugal, Netherlands (2), Poland (Senat) and the United Kingdom (2). It is also in line with the conclusions of the COSAC meeting of October 2010.

***Minority Viewpoint 1:***

Each Parliament shall compose its delegation according to its own rules. The delegation shall preferably consist of members who are specialists in foreign affairs and defence.

This proposal is supported by five parliamentary assemblies: Czech Republic (2), Latvia, Luxembourg and Spain (Senado).

***e. Observer Status***

The Parliaments of EU candidate countries shall be invited to the meetings as observers. The participation of other interested national parliaments is governed by the rules of procedure of the Conference.

This proposal is supported by seventeen parliamentary assemblies: Belgium (2), Bulgaria, Estonia, France (Sénat), Italy (2), Latvia, Lithuania, Luxembourg, Netherlands (2), Poland (Senat), Portugal, the United Kingdom (2) and the European Parliament.

***f. Venue for the Meetings***

The Conference shall meet in the capital of the country holding the rotating Council Presidency.

This proposal is supported by eighteen parliamentary assemblies: Austria (2), Belgium (2), Bulgaria, Cyprus, Estonia, Finland, Greece, Ireland (2), Latvia, Lithuania, Luxembourg<sup>6</sup>, Poland (Senat), Portugal, Spain (Senado) and the European Parliament.

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<sup>6</sup> Exceptionally, the Conference may meet in the European Parliament in Brussels or Strasbourg

***Minority Viewpoint 1:***

The Conference shall meet in Brussels.

This proposal is supported by thirteen parliamentary assemblies: Austria (2), Bulgaria, Finland, France (Sénat), Greece, Hungary, Ireland (2), Netherlands (2) and the United Kingdom (2).

The majority of the parliaments concerned have no wish to organise the Conference in the European Parliament. Seven parliamentary assemblies are specifically opposed to this idea: Bulgaria, France (Sénat), Greece, Netherlands (2) and the United Kingdom (2).

***Minority Viewpoint 2:***

The Conference shall meet in the European Parliament in Brussels.

This proposal is supported by seven parliamentary assemblies: Belgium (2), Finland, Italy (2), Spain (Senado) and the European Parliament.

**g. Frequency of the Meetings**

The Conference shall be organised twice a year.

This proposal is supported unanimously.

**h. Conference Chair**

The Conference shall be chaired by the national parliament of the country holding the rotating Council Presidency.

This proposal is supported by ten parliamentary assemblies: Austria (2), Czech Republic (2), Cyprus, Estonia, Greece, Luxembourg, Poland (Senat) and Portugal.

***Minority Viewpoint 1:***

The Conference shall be chaired by the national parliament of the country that is holding the rotating Council Presidency in consultation with the two other members of the troika.

This proposal is supported by nine parliamentary assemblies: Bulgaria, Finland, France (Sénat), Latvia, Lithuania, Netherlands (2) and the United Kingdom (2).

***Minority Viewpoint 2:***

The Conference shall be chaired by the national parliament of the country holding the rotating Council Presidency in consultation with the European Parliament.

This proposal is supported by nine parliamentary assemblies: Belgium (2), Ireland (2), Italy (2), Hungary<sup>7</sup>, Spain (Senado) and the European Parliament (Belgium and the European Parliament would welcome a formal co-presidency).

***i. Conference Secretariat***

The secretariat of the Conference shall be provided by the COSAC secretariat.

This proposal is supported by nine parliamentary assemblies: Austria (2), Ireland (2) Bulgaria, Finland, Hungary, Lithuania and Luxembourg.

***Minority Viewpoint 1:***

The secretariat of the Conference shall be provided by officials of the European Parliament and the national parliaments.

This proposal is supported by five parliamentary assemblies: Cyprus, Czech Republic (2) and Italy (2).

***Minority Viewpoint 2:***

The secretariat of the Conference shall be provided by the national parliament of the country holding the rotating Council Presidency.

This proposal is supported by three parliamentary assemblies: Poland (Senat), Portugal<sup>8</sup> and Spain (Senado)<sup>9</sup>.

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<sup>7</sup> In consultation with European Parliament and the two other members of the troika.

<sup>8</sup> Together with the COSAC secretariat and the representatives of the national parliaments in Brussels.

<sup>9</sup> Together with the Troika and the European Parliament

***Minority Viewpoint 3:***

The secretariat of the Conference shall be provided by the European Parliament.

This proposal is supported by three parliamentary assemblies: Belgium (2) and the European Parliament.

***j. Language Regime***

The language regime of the Conference of the Speakers of the Parliaments of the European Union shall be applied.

This proposal receives broad support.

***Minority Viewpoint 1:***

The languages of the Conference shall be the official languages of the European Union.

This proposal is supported by three parliamentary assemblies: Italy (2) and Portugal.

***k. Financing***

The Conference shall settle the question of its financing in its rules of procedure.

The national parliaments are unanimous in demanding that the financing be kept as low as possible and that no additional financing be envisaged.

***l. Rules of Procedure***

The Conference shall determine its own rules of procedure and working methods on the basis of the aforementioned principles.

